

**MIDDLE EAST TECHNICAL UNIVERSITY**

**DEPARTMENT OF POLITICAL SCIENCE AND PUBLIC ADMINISTRATION**

**ADM 1225 - ADMINISTRATION AND ORGANIZATION IN PUBLIC CONTEXT**

*2020-2021 SPRING*

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**COURSE INFO**

Course Name	Code	Classroom	Day	Time	Year	Semester	ECTS
<b>Administration and Organization in Public Context</b> ( <i>Section 1</i> )	ADM 1225	Online (Zoom)	Friday	09:40	2021	Spring	6

**OBJECTIVES**

The objective of this course is to acquaint the students of political science and public administration with the fundamental concepts, definitions, approaches and problems of administration in general and public administration in particular. Such knowledge is essential for further and advanced studies and courses in the forthcoming years of their career.

**GRADING**

- **Mid Term Exam Grade:** Mid Term Exam (50%) + Homework (40%) + Quiz (10%) + Bonus (if any)
- **Final Exam Grade:** Final Exam (50%) + Homework (40%) + Quiz (10%) + Bonus (if any)
- **Grade:** 40% of MTEG + 60% of FEG

AA: 90-100

BA: 85-89

BB: 80-84

CB: 75-79

CC: 70-74

DC: 65-69

DD: 60-64

FD: 50-59

FF: 49-0

## HOMework FORMAT

1. Only the following format is accepted: <http://enginsener.com/adm1225/format.doc>
2. The annotation must have a title.
3. The manuscript should be one page long. (Minimum 400 words)
4. The font size should be 12-point.
5. The font should be Time New Roman.
6. The manuscript should be 1 spaced.
7. All margins should be 2,5 cm wide.
8. A cover page is not allowed.
9. Citations/Quotations (Turnitin similarity index) cannot be more than 30%.
10. All manuscripts should be submitted in due time.
11. All manuscripts should be uploaded via turnitin.

## COURSE CONTENT

### *Week 1*

- **Introduction to the course**
  - **Homework for the next week**
  - 1: Read the following text called "Framing the public in public administration (in The Spirit of Public Administration, pages 27-43) by Frederickson" and choose one of the perspectives to public and explain why you have chosen that perspective. **(Deadline: 25-March-2020, 13:30)**

### *Week 2*

- **The concepts and their definitions about public administration: The questions of administration, public, public administration 1**
  - Frederickson, H. George (1997) The Spirit of Public Administration, San Francisco: Jossey-Bass, pages 27-43
  - Waldo, Dwight (1987 [1955]) "What is public administration?" in Jay M. Shafritz and Albert C. Hyde (eds) Classics of Public Administration, 2nd edition, Chicago: The Dorsey Press, pages 229-241
  - Dunsire, Andrew (1973), Administration-The Word & The Science, London: Martin Robertson Press, pages 1-17.
- **Suggested reading in Turkish**
  - Fişek, Kurthan (2005), Yönetim, Ankara: Paragraf Yayınları, sayfalar 31-45, 49-69, 87-101.
- **Homework for the next week**
  - 2: Compare and contrast the term management and administration. **(Deadline: 08-Apr-2021, 13:30)**

Week 3
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- **The concepts and their definitions about public administration: The questions of administration, public, public administration 2**
  - Polatoğlu, Aykut (2000) Introduction to Public Administration: The Case of Turkey, Ankara: Metu, pages 1-5 (up to section 3)
  - Waldo, Dwight (1953) Ideas and issues in Public Administration: A book of readings, New York: McGraw-Hill, pages 49 - 63, includes "Bureaucratic Management" by Ludwig Von Mises, and "Government is Different" by Paul H. Appleby with the introduction by D. Waldo.
  - Nigro, Felix A. and Lloyd G. Nigro (1984) Modern Public Administration, Cambridge: Harper and Row, pages 3-11 only
- **Suggested BBC documentary**
  - *The great offices of state*, part 1,  
<https://www.youtube.com/watch?v=TyGhg8BmECw>
- **Homework for the next week**
  - 3: Read the following text called "Public Administrative Theory and the Separation of Powers by Rosenbloom" and choose one of the perspectives to public administration and explain why you have chosen that perspective. (**Deadline: 15-Apr-2021, 13:30**)

Week 4
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- **Locus of public administration: Boundaries of public administration 1**
  - Rosenbloom, David H. (1992 [1983]) "Public Administrative Theory and the Separation of Powers", in Jay M. Shafritz and Albert C. Hyde (eds) Classics of Public Administration, 3rd edition, California: Brooks-Cole Publishing Company, pages 510-522.
  - Herring, E. Pendleton (1992 [1936]) "Public Administration and the Public interest", in Jay M. Shafritz and Albert C. Hyde (eds) Classics of Public Administration, 3rd edition, California: Brooks-Cole Publishing Company, pages 75-79.
  - Goodnow, Frank (1992 [1900]) "Politics and Administration", in Jay M. Shafritz and Albert C. Hyde (eds) Classics of Public Administration, 3rd edition, California: Brooks-Cole Publishing Company, pages 25-28.
- **Suggested BBC Drama**
  - *Bleak House (adaptation of Charles Dickens)*:  
<http://www.bbc.co.uk/drama/bleakhouse/welcome.shtml>
- **Homework for the next week**
  - 4: 4.1. Please read the following short story called "*Poseidon by Kafka*" and discuss what kind of a manager/administrator is Poseidon. 4.2. Please read the following short story called "*The Overcoat by Gogol*", and discuss what kind of a bureaucrat is Akakiy Akakievitch. (**Deadline:22-Apr-2021, 13:30**)

Week 5
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- **Locus of public administration: Boundaries of public administration 2**
  - Weber, Max “The Presuppositions and Causes of Bureaucracy”, Gerth, H. H. And C. Wright Mills (eds) (1958) From Max Weber: Essays in Sociology, New York: Oxford University Press, pages 204 – 209.
  - Marx, Morstein (1957) The Administrative State, Chicago: The University of Chicago Press, chapter 2, pages 16-33
- **Suggested readings in Turkish**
  - Şener, H. E. (2020) Akıl Trajedisi ve Bir Suçlama Olarak Bürokrasi: Kafka'nın Dava'sı ve Şato'su, "Memleket Siyaset Yönetim" (MSY), Cilt 15, Sayı 33, Haziran 2020, 1-34. <http://www.msydergi.com/uploads/dergi/277.pdf>
  - Akbulut, Örsan Ö. (2005), Siyaset ve Yönetim İlişkisi-Kuramsal ve Eleştirel Bir Yaklaşım-, Ankara: TODAİE Yayını, sayfalar 142-155.
- **Suggested books from the literature**
  - Ahmet Hamdi Tanpınar, *Saatleri Ayarlama Enstitüsü* (The Time Regulation Institute).
  - Franz Kafka, *Dava* (The Trial).
- **Suggested videos in Turkish"**
  - Ahmet Hamdi Tanpınar bize ne öğretti? <https://youtu.be/E-C9Fs70mxo>
  - Kafka bize ne öğretti? <https://youtu.be/PE64A-BeiHg>
- **Homework for the next week**
  - 5: Read the following book called "The Metamorphosis by Kafka" and explain the alienation of Gregor Samsa. **(Deadline: 29-Apr-2021, 13:30)**

Week 6
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- **Focus of public administration: Public administration at work**
  - Taylor, Frederick W. (1992 [1912]) “Scientific Management”, in Jay M. Shafritz and Albert C. Hyde (eds) Classics of Public Administration, 3rd edition, California: Brooks-Cole Publishing Company, pages 29-32.
  - Braverman, Harry (1984 [1974]), “The Real Meaning of Taylorism”, Frank Fischer and Carmen Sirianni (ed.), Critical Studies in Organization & Bureaucracy, Philadelphia: Temple University Press, pages 55-61.
  - Şener, H.E. (2013) The Universality and Objectivity of the Capitalist Management Techniques in the Context of Taylorism and Market, TODAİE's Review of Public Administration, Volume 7, Issue 4, December 2013, pp.81-95.
- **Suggested book from the literature**
  - Fyodor Mihayloviç Dostoyevski, *Yeraltından Notlar* (Notes from Underground)
- **Homework for the next week**
  - 6: Read the following parable called "Before the Law by Kafka" and explain and discuss the function or power of the gatekeeper. **(Deadline: 06-May-2021, 13:30)**

Week 7

- **Focus of public administration: Public administration at work 2**
  - Henry, Nicholas (1975) *Public Administration and Public Affairs*, New Jersey: Prentice Hall, pages 69-79 are must.
  - Lipsky, Michael (1992 [1980]) “Street-Level Bureaucracy: The Critical Role of Street-Level Bureaucrats”, in Jay M. Shafritz and Albert C. Hyde (eds) *Classics of Public Administration*, 3rd edition, California: Brooks-Cole Publishing Company, pages 476-484.

Week 8

**Mid-Term Exam, 14-May-2021; 10:40, Online**

Week 9

- **The history of administration and public administration: The past, the present and the future of the discipline**
  - Wilson, Woodrow (1992 [1887]) “The Study of Administration”, in Jay M. Shafritz and Albert C. Hyde (eds) *Classics of Public Administration*, 3rd edition, California: Brooks-Cole Publishing Company, pages 11-24.
  - Sayre, Wallace S. (1968 [1958]) “Premises of Public Administration: Past and Emerging” in A. M. Willms and W. D. K. Kernaghan (eds.) *Public Administration in Canada: Selected Readings*, Toronto: Methuen, pages 26-30.
- **Suggested satirical sitcoms**
  - Yes, Minister
  - Yes, Prime Minister
- **Suggested readings in Turkish**
  - Akbulut, Ö. Ö. (2005), *Siyaset ve Yönetim İlişkisi-Kuramsal ve Eleştirel Bir Yaklaşım-*, Ankara: TODAİE Yayını, sayfalar 75-82, 91-101, 106-114.
- **Homework for the next week**
  - 7: Compare and Contrast Old Public Administration and New Public Administration. (**Deadline: 27-May-2021 13:30**)

Week 10

- **The New Public Administration**
  - Frederickson, H. George (1992 [1971]) “Toward a New Public Administration”, in Jay M. Shafritz and Albert C. Hyde (eds) *Classics of Public Administration*, 3rd edition, California: Brooks-Cole Publishing Company, pages 368 - 381.
- **Suggested reading in Turkish**
  - Özgür, Hüseyin (2003) “Yeni Kamu Yönetimi Hareketi”, *Çağdaş Kamu Yönetimi -I*, (Editörler) Muhittin Acar ve Hüseyin Özgür, Nobel Yayın Dağıtım, Ankara, ss. 183-224.

- **Suggested Ted Talk**
  - How America's public schools keep kids in poverty
- **Homework for the next week**
  - 8: Compare and Contrast New Public Administration (see *Frederickson* above) and New Public Management (see *Hood* below). (**Deadline: 03-June-2021 13:30**)

*Week 11*

- **Public Choice Theory, and The New Public Management**
  - Hood, C. (1991). A public management for all seasons? *Public Administration*. 69, 3-19.
  - Ostrom, V. and Ostrom, E. (1971) *Public Choice: A Different Approach to the Study of Public Administration*, *Public Administration Review*, 31(2):203-216.
- **Suggested readings in Turkish**
  - Akbulut, Ö. Ö. (2007), “Kamu Yönetiminde İşletmecilik Sorunu”, *Mülkiye, Bahar*, Cilt XXXI, Sayı 254, sayfalar 73-86.
  - Aksoy, Şinasi (1995) “Yeni Sağ ve Devletin Değişimi”, *Kamu Yönetimi Disiplini Sempozyumu Bildirileri 2. Cilt*, Ankara:TODAİE Yayını, sayfalar 159-173.
  - Şener, H. E. (2003). Yeni Sağın Yerellik Söylemindeki Değişimi Anlamlandırmak. *Kamu Yönetimi Dünyası Dergisi* 4 (16), 2-8.
  - Şener, H. E. (2004) *Postmodern Dönemde Devleti Modernleştirmek: Yeni İşçi Partisi'nin Kamu Hizmeti Anlayışı*. *Amme İdaresi Dergisi* 37 (3) 121-146.
  - Şener, H. E. (2007). *Kamu Yönetiminde Postmodernizm*. In Ş. Aksoy ve Y. Üstüner (Ed.) *Kamu Yönetimi: Yöntem ve Sorunlar* (pp. 27-44). Ankara: Nobel.
  - Üstüner, Y. (2000) “Kamu Yönetimi Kuramı ve Kamu İşletmeciliği Okulu”, *Amme İdaresi Dergisi*, c. 33 (3), sayfalar 15–31.
- **Homework for the next week**
  - 9: Compare and Contrast New Public Management and Governance (**Deadline: 10-June-2021 23:59**)

*Week 12*

- **Governance**
  - Rhodes, R. (1996). The new governance: Governing without government. *Political Studies*, 44(4): 652-667. (652-659 must, and the rest is recommended.)
  - Bovaird, Tony (2002) “Public Management and Governance: Emerging trends and potential future directions” in Eran Vigoda (ed) *Public Administration: An Interdisciplinary Critical Analysis*, New York: Marcel Dekker, 345-356 must, but pages 345-376 are recommended.
  - European Commission (2001) *European governance - A white paper* [COM(2001) 428 final - Official Journal C 287 of 12.10.2001].
- **Suggested Reading in Turkish**
  - Üstüner, Yılmaz (2003) “Siyasa Oluşturma Sürecinde Ağ Yönetişimi Kuramı”, *Amme İdaresi Dergisi*, c.36 (3), sayfalar 49-65.
- **Homework for the next week**
  - 10: Compare and Contrast New Public Management and Postmodern Public Administration. (**Deadline: 17-June-2021 23:59**)

*Week 13*

- **Postmodernism**
  - Frederickson, George H. and Kevin B. Smith (2003), *The Public Administration Theory Primer*, Oxford: Westview Press, pages 127-159 [Postmodern Theory]
- **Suggested readings in Turkish**
  - Şener, H. E. (2005). *Kamu Yönetiminde Katılım ve Çoğulculuk*. *Amme İdaresi Dergisi*, 38 (4), 1-22.
  - Şener, H. E. (2007). *Kamu Yönetiminde Postmodernizm*. In Ş. Aksoy ve Y. Üstüner (Ed.) *Kamu Yönetimi: Yöntem ve Sorunlar* (pp. 27-44). Ankara: Nobel.
  - Şener, H.E. & Özcan, K. (2015) *Post-yapısalcılıktan Post-modernizme: Kamu Yönetiminde Yeni Perspektifler*. (pp.11-46) in Ö. Köseoğlu & M.Z. Sobacı (Eds.) *Kamu Yönetiminde Paradigma Arayışları: Yeni Kamu İşletmeciliği ve Ötesi*, Bursa:Dora.
- **Suggested movies and TV series**
  - *Lost Highway* (1997), *The Truman Show* (1998), *The Matrix* (1999)
  - *Black Mirror* (TV Series 2011– ) [The first episode contains very disturbing images. So, you may prefer to start from the second episode.]

*Week 14*

- **The principles and the structure of public administration in Turkey: Historical, social and institutional context**
  - Heper, M. and Berkman, Ü. (2002) "Political Dynamics and Administrative Reform in Turkey," *Administrative Reforms in Developing Nations*, (Ed.) A. Farazmand, Greenwood: USA, pp. 151- 162.
  - Şener, H. E. (2009) *Administrative Reform as an Opportunity: The EU Accession Process in Hungary and Turkey*. (pp. 299-311). Ankara: Phoenix.
  - *The Constitution of the Republic of Turkey*
  - *The Constitution of the United States*
- **Suggested readings in Turkish**
  - Şener, H.E. (2013) *Türkiye'deki Kamu Personel Politikalarının Bir Analizi*, iç. Mete Yıldız ve Mehmet Zahid Sobacı (Der.). *Kamu Politikası: Kuram ve Uygulama* (s. 586-603). Ankara: Adres Yayınları.
  - Turan, İlter (2003 [1999]) "Türk Bürokrasisinde Süreklilik ve Değişim", Burhan Aykaç, Şenol Durgun ve Hüseyin Yayman (der.) *Türkiye'de Kamu Yönetimi içinde*, sayfalar 121 – 144.